

Citizens Advisory Committee on Pipeline Safety

Committee Members

David Taylor, Chair • Tim Sweeney, Vice-Chair
Bob Beaumier • Terri Briere • Art Coulombe • Ron Schmitt
Corey Herrick • Rosalie Ann Lopez • Ruth Mabrey • Christian Amend
Jody Morehouse • Bill Rickard • Carl Weimer

Washington State Citizens Committee on Pipeline Safety

Meeting Minutes

Washington Utilities & Transportation Commission
1300 S. Evergreen Park Drive S.W., Olympia, WA 98504
September 20, 2012

Present members:

David Taylor, Chair
Tim Sweeney, Vice-Chair
Bill Rickard
Carl Weimer
Ron Schmitt
Bob Beaumier
Terrill Briere
Rosalie Ann Lopez
Jody Morehouse
Ruth Mabrey
Corey Herrick

Absent members:

Christian Amend
Art Coulombe

Other attendees:

David Lykken, UTC Pipeline Safety Program
Joe Subsits, UTC Pipeline Safety Program
Marina Woodard, UTC Pipeline Safety Program
Scott Zimmerman, Dept. of Ecology
Ryan Paulsen, Dept. of Ecology
Brad Tower, Olympic Pipe Line
Patrick Davis, Kinder Morgan
Steve Potts, Williams Gas Pipeline
Ernesto Ybarra, UA Local 32
Troy Shopin, UA Local 32
Ken Meyer, Citizen
Roland Thompson, Allied Daily Newspapers

Agenda Items:

1. **Welcome, Introduction and Adoption of May 17, 2012 Meeting Minutes**
The meeting was brought to order by Dave Taylor who welcomed all attendees. In a unanimous vote, the Committee adopted the May 17, 2012 meeting minutes as written.
2. **Discussion: Should Integrity Management (IM) be adopted to include all hazardous liquid pipelines and all natural gas transmission pipeline segments?**
In preparation of the release of NPRM, Carl explained that a sub-committee consisting of himself, Bob Beaumier, and Tim Sweeney met and discussed the Federal rulemaking process and topics of interest voted by the committee for further review. The sub-committee narrowed down the list to three items of interest (Items 2, 3 & 4 in this agenda) and recommended further discussion and possible action by the committee.

Carl reported that the Pipeline Trust is currently in agreement with INGAA in expanding the IM rule requirements to include all gas transmission pipelines.

Several industry members provided an overview of their company IM Plan process related to High Consequence Areas (HCAs) based on requirements, criteria and guidelines established by their company's procedures, as well as state, and federal rules. The industry members providing comments included Corey Herrick (McChord), Rose Ann Lopez (Olympic), Ruth Mabrey and Steve Potts (Williams), and Jody Morehouse (Avista).

In response to Bob Beaumier's question whether the IM process is driven by the risk management process, Joe explained that operators are required to perform a risk assessment to identify threats. Based on their risk assessment, operators develop a system to determine the types of tools they would utilize, what other threats should be accounted for, and types of anomalies. This process assists the operator in prioritizing which anomalies need to be addressed. Operators also assess the risk depending on pipeline location.

David Lykken noted that the Hazardous Liquid **Advanced Notice of Proposed Rulemaking (ANPRM)** is projected to be released by PHMSA possibly in November and all comments received will be reviewed and incorporated into the **Notice of Proposed Rulemaking (NPRM)**. David normally receives an email notice from PHMSA prior to rule filings. Dave will notify the committee when he receives the communication from PHMSA that the proposed rules are ready for submission to the Federal Register.

Jody expressed concern over the regulation of low stress gas pipelines, suggesting they more appropriately fall into distribution integrity management rules. The definition of "transmission pipeline" is yet to be adequately defined.

Action(s):

- 1) Bob moved that IM requirements be expanded to include all Gas and Hazardous Liquid transmission pipelines. Further, IM should be tailored to address areas that are non-HCAs. Motion passed.
- 2) The committee agreed to continue discussing the topics in preparing a draft letter to PHMSA for comments.
3. **Discussion: Should the public be allowed to view boundaries of High Consequence Areas (HCA) through online maps?**
Carl outlined the issue highlighting basic arguments for and against the display of HCAs through online maps. Bob Beaumier expressed concern from a public disclosure standpoint, the concept of government withholding information necessary for public safety. Considerable discussion followed.
4. **Discussion: Should there be a public engagement process when pipeline companies define or review their HCAs?**
Jody expressed concern in public engagement in the definition of HCAs. This process needs to be consistent and scientifically valid. It should not be subject to public opinion. Carl agreed with this perspective but thought it important to allow public review of the HCAs. He provided an example of school location data that was incorrect on pipeline maps.

Action(s):

Motion passed unanimously for agenda item 3 & 4 - The public should be able to view boundaries of all High Consequence Areas (HCAs) as determined by the pipeline companies,

through online maps. Pipeline companies will include information on HCA significance as part of their public awareness efforts and seek local government feedback on the HCA boundaries.

5. **UTC Update**

- State program with Interstate Authority (David Lykken) – Dave provided information regarding the possible future disposition of UTC's interstate pipeline jurisdictional agreement with PHMSA.

Action(s):

The members authorized the committee chair to draft a letter to USDOT Secretary LaHood in support of maintaining the UTC interstate authority. The letter is to be sent when appropriate. Motion passed unanimously.

- Dig Law/Seminar (David Lykken) – David provided an update on Damage Prevention efforts. The new Dig Law becomes effective January 1, 2013.
- Rulemaking (David Lykken) – David announced the possibility of gas and hazardous liquid rulemaking next year depending on the Governor's current Executive Order putting a hold on rulemaking. Prior to the commencement of rulemaking, the UTC plans on holding workshops for pipeline operators.
- Inspection Activity (Joe Subsits) – Inspections for CY2012 are on schedule. Three new programs were added to the inspection workplan this year.
 - Public Awareness – Focus on RP1162.
 - DIMP (Distribution Integrity Management System) – Focus on piping network of distribution companies.
 - CRM (Control Room Management) – Focus on evaluation of control rooms.

Results from PHMSA Audit (David Lykken) – Received result from PHMSA on the CY2011 audit conducted earlier this year. Gas program received a score of 100, and liquid program with a score of 95. One issue identified was for not meeting the 85 field days on liquid inspections resulting in the deduction of 5 points. However, all inspections scheduled for 2011 were completed and have met all requirements in the agreement. UTC is currently in the process of responding to PHMSA's evaluation letter. David Lykken requested Marina to post all evaluations documents to the website.

6. **Dept. of Ecology (DOE) Update**

Scott Zimmerman provided an Ecology update to members. *(This document is posted on CCOPS website).*

7. **Public Comments and Other Business**

- Ken Meyer expressed his concern on the issues that were discussed at today's meeting. Based on his years of attending the committee meetings, he believes the committee is still dealing with similar discussions on issues that are yet to be resolved. He also pointed out that the online mapping information should be available to the general public and that providing the information does not constitute a security risk to the companies. Finally, he provided a general comment regarding the placement of the emergency shut-off valves and the excessive operator response time to access the valves in the event of an emergency situation.
- Carl announced that there will be a PHMSA webinar during the last week of October discussing data quality.

- Pipeline Trust will hold its annual conference in New Orleans on November 8 & 9, 2012. Information is available on the Trust website.

8. **Future Agenda Review (FAR) – 2012-2013 Meetings**

Members were provided a copy of FAR document and agreed with the following:

- The November agenda is to include the review and approval of a letter to PHMSA (Bob Beaumier to draft) concerning:
 - 1) Integrity Management (agenda item 2).
 - 2) HCA through online maps and public engagement process (agenda items 3 & 4).
- The committee also expressed interest into three other items that pertain to potential PHMSA's rulemaking.
 - 1) Automatic valve spacing and leak detection
 - 2) Access to geospatial information
 - 3) Emergency response to incidents
- The presentation of "Gas and Liquid Control Center" will be presented by both industries at the next meeting.
 - Williams and Avista – Gas.
 - Olympic and McChord – Liquid.
- The next meeting is re-scheduled for November 19, 2012 at the WA UTC.

Adjourn

The meeting adjourned at 2:30 pm.